

the Caspian Sea, is of national, regional and global importance, due to the impact of various industrial and oil pollution in recent has created a worrying environmental trend [6, 7]. However, human activities and abnormal exploitation and the large annual inflows of pollutants are serious threats to its ecosystem [8, 9]. After the collapse of the Soviet Union and the emergence of Turkmenistan, Kazakhstan and Azerbaijan in this vast sea area, economic efficiency from the Caspian Sea peaked as well, and the entry of various pollutions from agricultural, industrial and oil sectors, along with unauthorized fishing [10]. Therefore, pollution of the Caspian Sea can cause significant environmental problems for the surrounding countries [11, 12].

Caspian Sea basin consisting of four geopolitical areas: Azerbaijan from the Caucasus, Turkmenistan and Kazakhstan from the Central Asian basin, Russia as the basin the Soviet Union (Figure 1a). However, the Caspian Sea is a closed ecosystem and only accesses free water through the Volga-Dan and Volga-Baltic channels [13]. The Caspian Sea has a coastline about of 7000 km that 1000 km of which is part of the Iranian coast, about 2320 km off the coast of Kazakhstan, 1200 km off the coast of Turkmenistan, 825 km of the Azerbaijan coast, and 1460 km off the coast of Russia [14].

During the Iran-Soviet cooperation on the environment of the Caspian Sea, in 1988, both countries cooperated under the name of “Iran’s Permanent Technical Commission and the Soviet Union” [15]. The collapse of the Soviet Union and the emergence of new coastal states on the margin of the Caspian Sea have led to the expansion of the influence of various pollutants. After the collapse of the Soviet Union, the acceleration of some coastal countries for economic exploitation is such that, based on the evidence available shortly, species of sea and migratory birds will be threatened with extinction, and maybe this sea will die. Stop the cooperation between Iran and the Soviet Union in the field of protecting the Caspian Sea environment, the economic problems and financial weaknesses of the new governments, the inability to allocate the necessary funds for environmental protection, management and administrative problems in these countries and lack of necessary supervision to prevent them, the destructive activities of the environment, in particular, the illegal fishing of aquatic animals and a dramatic increase in oil production in the Caspian Sea that have further damaged. In such a situation, Iran, firstly presented the idea of regional cooperation with the participation of the five coastal waters of the Caspian Sea to protect this environment. The holding of the summit of the coastal states of the Caspian Sea on the eve of the echo summit in Tehran on February 17, 1992, is the first major step in this regard. The establishment of the Caspian Sea Regulatory Committee, the Scientific Committee on Water Fluctuations, the Transportation Committee, the Fisheries Committee (Caspian Sea Committee on Biological Resources) and the Caspian

Marine Environment Protection Committee were presented at the meeting [16]. The assignment of three committees from the five committees to environmental issues itself reflects the importance of this. In 1998, the CEP program was established with its aim to halt the deterioration of environmental conditions of the Caspian Sea and to promote sustainable development in the area for the long-term benefit of the Caspian populations [17]. Since its establishment, the CEP has addressed multiple environmental issues by developing an effective coordinated management structure, strategic and national action plans and various transnational measures to fight the imminent dangers towards the Caspian environment. The Protocol Concerning Regional Preparedness, Response, and Co-operation in Combating Oil Pollution Incidents (“Aktau Protocol”) was adopted and signed at the third meeting of the conference of the parties in Aktau, Kazakhstan on August 12, 2011. The Protocol on the Protection of the Caspian Sea against Pollution from Land-based Sources and Activities (“Moscow Protocol”) was adopted at the Fourth Meeting of the Conference of the Parties in Moscow, Russian Federation on December 12, 2012. The Protocol for the Conservation of Biological Diversity (“Ashgabat Protocol”) was adopted at the fifth meeting of the Conference of the Parties in Ashgabat, Turkmenistan on May 30, 2014 [16, 17]. In Meeting of the Environment Ministers of the Caspian Littoral States - 9 June 2020, The Caspian countries further concurred that the Tehran Convention Secretariat should be strengthened by operating from the region [16, 17].

The Tehran Convention serves as an umbrella legal instrument laying down general requirements and the institutional mechanism for environmental protection in the Caspian Sea [18]. The Tehran Convention not only aims to protect the Caspian environment from all sources of pollution but also targets the preservation, restoration, and protection of the marine environment of the Caspian Sea. These objectives are based on several international environmental principles, including the precautionary, polluter pays, and access to information principles. Four ancillary Protocols to the Tehran Convention have been developed, covering the four priority areas of concern, namely: (1) Protocol on the Conservation of Biological Diversity, (2) Protocol on the Protection of the Caspian Sea against Pollution from Land-based Sources and Activities, (3) Protocol concerning Regional Preparedness, Response, and Co-operation in Combating Oil Pollution Incidents, and (4) Protocol on Environmental Impact Assessment in a Trans-Boundary Context. As an organization may have the capabilities and weaknesses in achieving goals for opportunities and eliminating threats, Tehran Convention is no exception to this. Given the fact that strategic analysis is a knowledge-based process and the use of strategic models to clarify the conditions and achieve goals, it is necessary, by reviewing environmental treaties such as the Tehran Convention,

it is possible to identify the existing challenges and improve the effectiveness of its strategies. Therefore, since the optimal use of opportunities and the elimination of threats are determined by the evaluation of the functions of an organization, the evaluation of the performance of an organization undoubtedly requires recognition of the organization's environment.

A strategy analysis tool can be used to understand the organization's environment; the SWOT matrix can be one of these tools [19]. This model in strategic management is an effective analytical tool for identifying the external and internal environment [20]. The SWOT technique is a powerful tool that aims to simultaneously identify and evaluate the internal and external factors affecting the organization's environment so that an appropriate decision can be made [19, 21]. This technique can be used not only in the stage of assessing the situation but also at the strategy development stage [22]. Since in the stages of status analysis and strategy formulation, the topics can easily be influenced by the day's policies, or the taste and character of the individuals involved, the technique of creating order, structuring, objectivity, clarity and purposeful focus on the topics [23]. It is able to play an effective role in promoting the quality of environmental decision-making. This matrix is a conceptual framework for identifying and analyzing threats, opportunities in the external environment and assessing the weaknesses and strengths of a system [24]. Reviewing the checklist provided by Matthew Corona for SWOT analysis helps identify concepts such as threats and opportunities [25]. Friend and Jessop expanded the scope of the SWOT model to use strategic scientific findings such as the principles of operational research in government decision making and policymaking [26]. The formation of the Convention on the Protection of the Marine Environment of the Caspian Sea could be considered as an important step towards the conservation and preservation of the Caspian Sea environment since the development of strategies is periodically considered. To the best of our knowledge, no research has been done about the transboundary diagnostic analyses and prioritization environmental protection strategies in the Caspian Sea. Based on the above, we attempted in this research to examine the capabilities and challenges of the Tehran Convention using the SWOT strategic planning model, using the analytical-descriptive method and data collection in the library to improve the effectiveness of its strategies.

Materials and Methods

The SWOT is a useful tool for understanding and decision-making for every situation in programme planning. SWOT is an acronym for strengths, weaknesses, opportunities and threats. Strengths and weaknesses reflect on the present factors, while opportunities and threats show the influences of the

external environment affecting the industry. In this research, for the preparation of the SWOT matrix, internal and external factors affecting the formation and continuation of the Caspian Environmental Protection Convention are first identified and collected using the library method (Table 1).

Then, strategic priorities for this study, which include sources of contamination and type of contaminants, are then identified for carrying out the internal factor evaluation (IFE) and external factor evaluation (EFE). The criterion for the selection of strategic options in this study is about internal factors (strengths and weaknesses), common sources of pollution and external factors (opportunities and threats), differences and variations in the share of pollutants. In this study, the contribution of pollutants is considered as the output of a system and is the basis for evaluating internal and external factors. The general rule is that a higher share of pollution is equal to less power, more weakness, less opportunity, and more threat. So, surely fewer shares are equal to more power, less weakness, less threat, and more opportunity to control pollutants. Also, another point is the difference in the share of pollution that must be managed based on the strategic priority of the pollutant source and the type of pollutant.

Accordingly, after identifying the sources of contamination and the type of contaminants, the significance (weighting coefficient) of each is calculated as a percentage by using a comparative method based on the source or contaminant share of the total available share. To determine the weight of internal and external factors for countries, sources and types of pollutants, first, after determining the total amount of each share, the share of each is expressed as a percentage of the total share, each score is then calculated based on predefined states of 1 to 5, and in similar situations, the score will be calculated based on the sum of the countries' total share in all three pollutant sources. Finally, the weighted score of each is determined based on the result of multiplying the percentage share in the score, and each score represents a rank. The score is assigned based on a defined status from low contamination status (1) to the highest contamination condition (5):

1. From the absence of pollutants to the lowest amount (excellent).
2. From the lowest amount of contaminants to the relatively polluted state (good).
3. From moderately contaminated to persistent contamination (moderate).
4. From persistent pollution conditions to situations with the highest pollution levels (weak).
5. Situations with the highest levels of pollution (very weak).

It should be noted that in these situations, each step is considered as a strength and an opportunity compared to the next, and each step is considered a weakness and threat compared to the previous stage. After this step, the weighting of the factors is obtained by multiplying the weighted coefficient by the existing score. Finally,

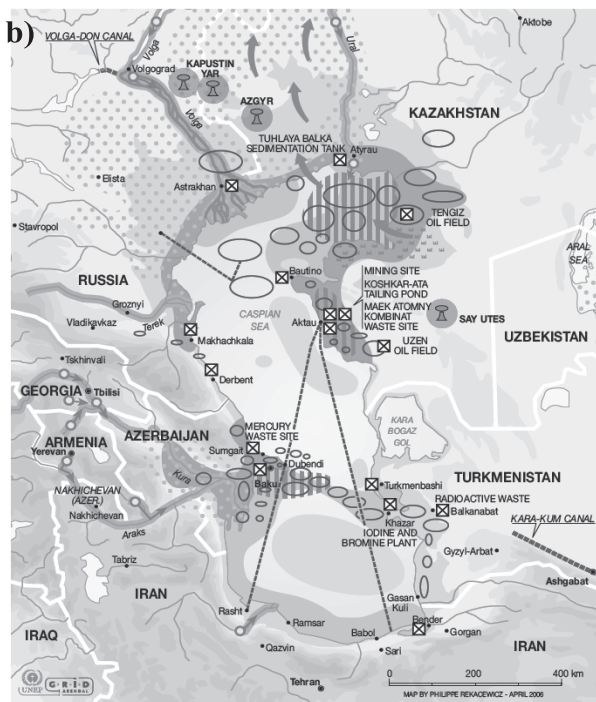


Fig.1. a) Location of the Caspian Sea, and b) hazards in and around of the Caspian Sea (UNEP, 2010).

share of strength resources (7), weakness resources (8), opportunity resources (36), and threat resources (24) are specified.

The IF and EF are calculated according to equations (1) and (2). The IF and EF values were set at 37.38% and 35.18%, respectively.

$$\%IF = \frac{S+W}{40(s+w)} \times 100 \quad \%IF = \frac{29.88+30}{40(5+5)} \times 100 = \%37.4 \quad (1)$$

$$\%EF = \frac{O+T}{40(o+t)} \times 100 \quad \%EF = \frac{26.355+35.33}{40(5+5)} \times 100 = 35.18 \quad (2)$$

Determining the Macro Strategy

The grand strategy is determined by the sum of the available strengths, weaknesses, threats, and opportunities, so that for each of the options, the number of available strengths, weaknesses, opportunities, and threats is extracted from the assessments made. Then, the contribution coefficient of each is determined by the proportionality of the component to the total and expressed as a percentage [27]. For example, since there are three sources of pollution, rivers, cities, and industry, a country with a lower percentage of pollution in one source has a strength and two weaknesses. After summing all the sources of the capability of the countries, the coefficient of the contribution of each country is determined, that is, if the total capacity of the countries is eight and the capacity of one country is equal to two, the share coefficient of that country will be 25%. Then, by ranking each country according to the estimates we have previously obtained from the lowest (1) to the highest (5) pollutant share, we will multiply the power factor by the weighted number obtained. To determine the macro strategy, we follow the rules outlined in the assessment of the internal and external factors.

SWOT Matrix Design

The internal and external factors assessment of this study showed in Fig. 2. Accordingly, the green color

%100		
IF 3	2	1
%66		
6	5	4
%33		
9	8	7
0	%33	%66
		EF
		%100

Fig. 2. Internal and External Factors Assessment.

Table 3. The total share of Caspian Sea countries' pollutants.

Country	Pollution source	Total (t/y)	Pollution share factor (%)	Rating	Weighted score
Azerbaijan	River	56600	2.95	3	8.85
Iran		63100	3.29	4	13.16
Kazakhstan		20200	1.05	2	2.1
Russia		1773500	92.68	5	463.4
Turkmenistan		0	0	1	0
Total		1913400	100	-	-
Azerbaijan	Municipalities	63700	33.54	4	134.16
Iran		96200	50.65	5	253.25
Kazakhstan		1600	0.84	1	0.84
Russia		26200	13.79	3	41.37
Turkmenistan		2200	1.15	2	2.30
Total		189900	100	-	-
Azerbaijan	Industry	22500	22.25	4	89
Iran		41510	41.06	5	205.3
Kazakhstan		11900	11.77	2	23.54
Russia		14200	14.04	3	42.12
Turkmenistan		10970	10.85	1	10.85
Total		101080	100	-	-

(no. 1) is strategy SO. In this strategy, the organization draws on external opportunities to the greatest extent. The blue color (no. 2 and 4) is strategy WO. The purpose of this strategy is to take advantage of the opportunities available to offset weaknesses. The yellow color (no. 3, 5, and 7) is strategy ST. In this situation, the goal of the organization is to use methods that utilize internal strengths to prevent the negative impact of external threats and even try to eliminate them. The red color (no. 6, 8, and 9) is strategy WT (defensive strategies) [28]. The purpose of this strategy is to reduce internal weaknesses and avoid threats from the external environment. The results of this research emphasize strategy (WT; Table 9).

The findings of this study showed that despite all the benefits of the Tehran Convention, strategic priorities

must be identified in the selection of pollutants and sources of pollution in the Caspian Sea. Because any natural or artificial activity that causes alterations or material entry into the marine environment has adverse effects on the marine, aquatic and even human environment and per Maritime Law in 1982 is considered to be marine pollution. SWOT technique is an efficient and desirable method and many researchers have used it under similar conditions. For example, a paper on recognizing and assessing the vulnerability of Anzali beaches using the SWOT model, concludes that the most important weakness in coastal management is polluted rivers. In this research, after the analysis of the matrix and the analysis of its elements, the most important internal and external factors influencing the coastal zone and its vulnerability to environmental

Table 4. Assessment based on the total of pollutants.

Country	Total (t/y)	Pollution share factor (%)	Points	Weighted points
Azerbaijan	142800	6.47	3	19.41
Iran	200810	9.10	4	36.4
Kazakhstan	33700	1.52	2	3.04
Russia	1813900	82.28	5	411.4
Turkmenistan	13170	0.59	1	0.59
Total	2204380	100	-	-

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